

Report to Chief Officer – Highways and Transportation

Date: 05 August 2014

Subject: Design and Cost Report for Tong Road - Zebra Crossing

Capital Scheme Number: 16879

If relevant, name(s) of Ward(s): Armley, Farnley & Wortley. Are there implications for equality and diversity and cohesion and integration? Yes Is the decision eligible for Call-In? Yes Does the report contain confidential or exempt information? Yes	fected? 🛛 Yes 🗌 No
integration?	: Armley, Farnley & Wortley.
	lity and diversity and cohesion and 🗌 Yes 🛛 No
Does the report contain confidential or exempt information?	In? 🗌 Yes 🖂 No
If relevant, Access to Information Procedure Rule number: Appendix number:	

Summary of main issues

- 1 The Best Council Plan 2013-17 outlines how Leeds City will achieve its ambition to become the Best City in the UK and Leeds City Council the best local authority. According to the Best Council Plan, the success of the Best Council objective: ensuring high quality public services, will be partly measured through reduced numbers of people Killed or Seriously Injured on the city's roads. By reducing vehicles speeds will provide a safer environment for all road users and the ongoing provision of 20mph zones and limits will contribute to this objective being achieved. As children are ranked amongst the most vulnerable road users, the provision of 20mph speeded limits and zones concentrated around schools and their surrounding residential areas will help in creating a safer road environment to actively encourage children in more active modes of travel on journeys to school, contributing to the Leeds Education Challenge, which is part of the objective to build a child friendly city, delivery of the Better Lives programme and contribution to "Public Health which is embedded and effectively delivering health protection and health improvement".
 - i) 2 This report seeks approval to implement a Zebra crossing on Tong Road, Armley to improve pedestrian facilities on this busy section of the B6145
 - ii) 3 This scheme originally proposed upgrading the existing island, however surveys have since been undertaken which support a controlled crossing being placed at this location.

Recommendations

- 4 The Chief Officer (Highways and Transportation) is requested to:
- i) Approve the detailed design and implementation of a scheme to provide a zebra crossing on Tong Road, Armley as shown on the attached drawing number TMW/12.1/1857/Z/HB at a total cost of £27,000;
- ii) give authority to display a Notice on site under Section 23 of the Road Traffic Regulation Act 1984 to inform the public of the proposed zebra crossing; and
- iii) give authority to incur expenditure of £19,000 works costs and £8,000 staff fees which will be funded from the LTP Transport Policy Capital Programme.

1 Purpose of this report

1.1 The purpose of this report is to seek approval to undertake the detailed design, advertisement of all relevant legal notices and construction of a zebra crossing on Tong Road, Armley, at the cost of £27,000, to improve accessibility and pedestrian facilities on this busy road.

2 Background information

- 2.2 Various measures were considered to aid crossing movements at this location and the proposed zebra crossing was identified in the Pedestrian Crossing Review 2013 as the most appropriate.
- 2.3 In total there have been 7 recorded injury accidents at this location within the past 5 years, all with a contributory factors of failing to adhere to the road layout. One of these accidents was a slight injury accident relating to a pedestrian crossing Tong Road. This was a blind pedestrian who was knocked down whilst attempting to cross at the existing refuge outside the petrol station
- 2.4 This approach has now been adopted for the last three phases which are summarised in Appendix 1 and this report details one of the sites to be included within the 2014/15 phase of this programme of works.

3 Main issues

3.1 Design Proposals and Full Scheme Description.

- 3.1.1 It is proposed to implement a zebra crossing at the location shown on the attached plan, this will replace the existing pedestrian island outside of the garage which is currently not wide enough to accommodate a parent of carer with a buggy.
- 3.1.2 As part of these works, the radius leaving the petrol station will be amended to allow larger vehicles to turn out of the petrol station without mounting the kerb or island. This will be tapered up to an existing build-out, which will guide drivers away from the existing sheltered parking.

- 3.1.3 Outside 179 Tong Road an existing build-out will be removed and replaced adjacent to the ginnel which accesses properties at the rear. This will allow pedestrians better sight lines for traffic travelling along Tong Road and stop residents parking on the existing build-out outside their property.
- 3.1.4 All proposals are shown on drawing TMW/12.1/1857/Z/HB.

3.2 Programme –

All work will be completed in the 2014/15 financial year.

4 Corporate Considerations

4.1 Consultation and Engagement

- 4.1.5 Ward Members from the Farnley and Wortley ward and the Armley ward were consulted on 25 March 2014. To date, two Ward Members have responded with support for the scheme. No response has been received from other Ward Members
- 4.1.6 Emergency Services: Emergency Services were consulted 25 March 2014. No objections have been received from any service.
- 4.1.7 Metro were consulted 25 March 2014 and have no objections to the scheme
- 4.1.8 Safety Audit: A stage 1/2 safety audit was carried out 8 July 2014, the scheme has been amended to suit any comments made.

4.2 Equality and Diversity / Cohesion and Integration

4.2.1 An Equality, Diversity, Cohesion and Integration Screening (Appendix 2) was carried out on 30 June 2014 which found the following positive and negative impacts:

Positive impacts

Improved crossing at peak times for all users, which is particularly beneficial to parents with young children, the elderly, and people with mobility or visibility issues who can now cross the road with increased confidence for their safety.

Reduction in speed along this section of Tong Road has the potential to reduce accidents, contributing to the Best Council Plan objective to reduce the number of people Killed or Seriously Injured on the city's roads.

Improved visual awareness for all road users that they are approaching a pedestrian crossing point due to illuminated bollards and a beacon pole.

Dropped crossings and tactile paving improves the conditions for all pedestrians, specifically those with mobility issues, the visually impaired; carers (supporting pushchairs/wheelchairs) children and older people, who have issues crossing this busy junction

Allows a safe crossing point for those wishing to access housing or the local petrol station, thus improving access for the local community.

Negative impacts of the scheme

There is a possibility that parking may be temporarily migrated when the build-out is moved, however due to the same parking provision being returned as it was before, this is only temporary until residents are comfortable with its new position.

4.3 Council policies and City Priorities

4.3.2 The proposal contributes to the policies in the West Yorkshire Local Transport Plan 2011-26 as follows:

Proposal 18 - Improve safety and security, seeking to minimise transport casualties

4.4 Resources and value for money

4.4.1 **Full scheme estimate** : The cost of this scheme is estimated at £27,000 comprising £19,000 works costs, and £8,000 staff fee costs, and will be funded from the LTP Transport Policy Capital Programme

4.4.2 Capital Funding and Cash Flow

Funding Approval :	Capital So	ection Referen	ice Numbe	er :-			
Previous total Authority	TOTAL	TO MARCH	FORECAST				
to Spend on this scheme		2013	2013/14	2014/15	2015/16	2016/17	2017 on
	£000's	£000's	£000's	£000's	£000's	£000's	£000's
LAND (1)	0.0						
CONSTRUCTION (3)	0.0						
FURN & EQPT (5)	0.0						
DESIGN FEES (6)	0.0						
OTHER COSTS (7)	0.0						
TOTALS	0.0	0.0	0.0	0.0	0.0	0.0	0.0
Authority to Spend	TOTAL	TO MARCH		F	ORECAST	ſ	
required for this Approval		2013	2013/14	2014/15	2015/16	2016/17	2017 on
	£000's	£000's	£000's	£000's	£000's	£000's	£000's
LAND (1)	0.0						
CONSTRUCTION (3)	19.0			19.0			
FURN & EQPT (5)	0.0						
DESIGN FEES (6)	8.0		4.9	3.1			
OTHER COSTS (7)	0.0						
TOTALS	27.0	0.0	4.9	22.1	0.0	0.0	0.0
Total overall Funding	TOTAL	TO MARCH			ORECAST		
(As per latest Capital		2013	2013/14	2014/15	2015/16	2016/17	2017 on
Programme)	£000's	£000's	£000's	£000's	£000's	£000's	£000's
Government Grant - LTP / TSG	27.0		4.9	22.1			
Government Grant - LTF / 13G	21.0		4.9	22.1			
Total Funding	27.0	0.0	4.9	22.1	0.0	0.0	0.0
Balance / Shortfall =	0.0	0.0	0.0	0.0	0.0	0.0	0.0

Parent Scheme Number: 99609

Title: LTP Transport Policy Capital Programme

4.5 Legal Implications, Access to Information and Call In

This report is not eligible for call in as the proposal falls below the relevant threshold

4.6 Risk Management

There are no risks, other than those normally encountered when working on the highway, associated with the scheme

5 Conclusions

5.1 The provision of a Zebra crossing at this location will aid pedestrian safety when crossing this busy section of the B6145 whilst improving the road layout, giving drivers better understanding and guidance through this section of Tong Road.

6 Recommendations

- 6.1 The Chief Officer (Highways and Transportation) is requested to:
 - iv) Approve the detailed design and implementation of a scheme to provide a zebra crossing on Tong Road, Armley as shown on the attached drawing number TMW/12.1/1857/Z/HB at a total cost of £27,000;
 - v) give authority to display a Notice on site under Section 23 of the Road Traffic Regulation Act 1984 to inform the public of the proposed zebra crossing; and
 - vi) give authority to incur expenditure of £19,000 works costs and £8,000 staff costs which will be funded from the LTP Transport Policy Capital Programme.

7 Background documents¹

7.1 None.

¹ The background documents listed in this section are available to download from the Council's website, unless they contain confidential or exempt information. The list of background documents does not include published works.

Appendix 1

Tong Road is a district distributor road for traffic travelling between the Armley gyratory and Farnley/ Wortley, therefore traffic volumes are relatively high.

At present there is a 30mph speed limit, with an enforcement camera roughly 70m east of the proposed crossing.

Originally it was proposed to widen an existing island, to provide a safer crossing point, however a further survey showed that there is a demand for a formal crossing facility at this location.

Equality, Diversity, Cohesion and Integration Screening



As a public authority we need to ensure that all our strategies, policies, service and functions, both current and proposed have given proper consideration to equality, diversity, cohesion and integration.

A **screening** process can help judge relevance and provides a record of both the **process** and **decision**. Screening should be a short, sharp exercise that determines relevance for all new and revised strategies, policies, services and functions. Completed at the earliest opportunity it will help to determine:

- the relevance of proposals and decisions to equality, diversity, cohesion and integration.
- whether or not equality, diversity, cohesion and integration is being/has already been considered, and
- whether or not it is necessary to carry out an impact assessment.

Directorate: City Development	Service area: Traffic Management
Lead person: Tom Rudge	Contact number: 2477581

1. Title: Tong Road – Zebra Crossing	
Is this a:	
Strategy / Policy Service / Function	Other
If other, please specify	

2. Please provide a brief description of what you are screening

The scheme is to address pedestrian crossing requirements along Tong Road. At present an existing island is too small to cater for current standards. A parent or carer with a buggy would not have sufficient refuge when attempting to cross the road, leaving them vulnerable. Tactile paving at this location is also incorrectly laid out. Replacing this with a zebra crossing will increase road safety for all road users.

Outside 179 Tong Road an existing build-out will be removed and replaced adjacent to the ginnel which accesses properties at the rear. This will allow pedestrians better sight lines for traffic travelling along Tong Road and stop residents parking on the existing build-out outside their property

3. Relevance to equality, diversity, cohesion and integration

All the council's strategies/policies, services/functions affect service users, employees or the wider community – city wide or more local. These will also have a greater/lesser

relevance to equality, diversity, cohesion and integration.

The following questions will help you to identify how relevant your proposals are.

When considering these questions think about age, carers, disability, gender reassignment, race, religion or belief, sex, sexual orientation and any other relevant characteristics (for example socio-economic status, social class, income, unemployment, residential location or family background and education or skills levels).

Questions	Yes	No
Is there an existing or likely differential impact for the different		
equality characteristics?		
Have there been or likely to be any public concerns about the policy or proposal?		
Could the proposal affect how our services, commissioning or procurement activities are organised, provided, located and by whom?		
Could the proposal affect our workforce or employment practices?		
Does the proposal involve or will it have an impact on		
 Eliminating unlawful discrimination, victimisation and harassment 		
 Advancing equality of opportunity 		
 Fostering good relations 		

If you have answered no to the questions above please complete sections 6 and 7

If you have answered **yes** to any of the above and;

- Believe you have already considered the impact on equality, diversity, cohesion and integration within your proposal please go to **section 4.**
- Are not already considering the impact on equality, diversity, cohesion and integration within your proposal please go to **section 5.**

4. Considering the impact on equality, diversity, cohesion and integration

If you can demonstrate you have considered how your proposals impact on equality, diversity, cohesion and integration you have carried out an impact assessment.

Please provide specific details for all three areas below (use the prompts for guidance).

• How have you considered equality, diversity, cohesion and integration? (think about the scope of the proposal, who is likely to be affected, equality related information, gaps in information and plans to address, consultation and engagement activities (taken place or planned) with those likely to be affected)

The following stakeholders were consulted 25 March 2014 and no objections to the scheme were received:

- Local Ward Councillors
- Emergency Services

• Metro

A PV2 survey was undertaken which supported the introduction of a zebra crossing at this location.

Once approved a section 23 notice will be placed, giving notice of the works

• Key findings

(think about any potential positive and negative impact on different equality characteristics, potential to promote strong and positive relationships between groups, potential to bring groups/communities into increased contact with each other, perception that the proposal could benefit one group at the expense of another)

Positive impacts of the scheme

- Improved crossing at peak times for all users, which is particularly beneficial to parents with young children, the elderly, and people with mobility or visibility issues who can now cross the road with increased confidence for their safety.
- Reduction in speed along this section of Tong Road has the potential to reduce accidents, contributing to the Best Council Plan objective to reduce the number of people Killed or Seriously Injured on the city's roads.
- Improved visual awareness for all road users that they are approaching a pedestrian crossing point due to illuminated bollards and a beacon pole.
- Dropped crossings and tactile paving improves the conditions for all pedestrians, specifically those with mobility issues, the visually impaired; carers (supporting pushchairs/wheelchairs) children and older people, who have issues crossing this busy junction

• Allows a safe crossing point for those wishing to access the local petrol station or housing, thus improving access for the local community.

Negative impacts of the scheme

• There is a possibility that parking may be temporarily migrated when the build-out is moved, however due to the same parking provision being returned as it was before, this is only temporary until residents are comfortable with its new position.

• Actions

(think about how you will promote positive impact and remove/ reduce negative impact)

 5. If you are not already considering the impact on equality, diversity, cohesion and integration you will need to carry out an impact assessment.

 Date to scope and plan your impact assessment:
 n/a

 Date to complete your impact assessment
 n/a

 Lead person for your impact assessment
 n/a

 (Include name and job title)
 n/a

6. Governance, ownership and approval			
Please state here who has approved the actions and outcomes of the screening			
Name	Job title	Date	
Nick Hunt	Principal Engineer	30/06/14	

7. Publishing

This screening document will act as evidence that due regard to equality and diversity has been given. If you are not carrying out an independent impact assessment the screening document will need to be published.

Please send a copy to the Equality Team for publishing

Date screening completed	30/06/14
Date sent to Equality Team	
Date published	